

117TH CONGRESS  
1ST SESSION

# S. 1438

To amend title XVIII of the Social Security Act to provide for the distribution of additional residency positions to help combat the opioid crisis.

---

IN THE SENATE OF THE UNITED STATES

APRIL 28, 2021

Ms. HASSAN (for herself and Ms. COLLINS) introduced the following bill;  
which was read twice and referred to the Committee on Finance

---

## A BILL

To amend title XVIII of the Social Security Act to provide for the distribution of additional residency positions to help combat the opioid crisis.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Opioid Workforce Act  
5 of 2021”.

6 **SEC. 2. DISTRIBUTION OF ADDITIONAL RESIDENCY POSI-**  
7 **TIONS TO HELP COMBAT OPIOID CRISIS.**

8 (a) IN GENERAL.—Section 1886(h) of the Social Se-  
9 curity Act (42 U.S.C. 1395ww(h)) is amended—

1 (1) in paragraph (4)(F)(i), by striking “and  
2 (9)” and inserting “(9), and (10)”;

3 (2) in paragraph (4)(H)(i), by striking “and  
4 (9)” and inserting “(9), and (10)”;

5 (3) in paragraph (7)(E), by inserting “para-  
6 graph (10),” after “paragraph (9),”; and

7 (4) by adding at the end the following new  
8 paragraph:

9 “(10) DISTRIBUTION OF ADDITIONAL RESI-  
10 DENCY POSITIONS TO HELP COMBAT OPIOID CRI-  
11 SIS.—

12 “(A) ADDITIONAL RESIDENCY POSI-  
13 TIONS.—For each of fiscal years 2024 through  
14 2028 (and succeeding fiscal years if the Sec-  
15 retary determines that there are additional full-  
16 time equivalent residency positions available to  
17 distribute under subparagraph (D)), the Sec-  
18 retary shall increase the otherwise applicable  
19 resident limit for each qualifying hospital that  
20 submits a timely application under this para-  
21 graph by such number as the Secretary may ap-  
22 prove, effective for portions of cost reporting  
23 periods occurring on or after July 1 of the fis-  
24 cal year of the increase. The aggregate number  
25 of additional full-time equivalent resident posi-

1           tions available for distribution under this para-  
2           graph shall be equal to 1,000, distributed in ac-  
3           cordance with the succeeding subparagraphs of  
4           this paragraph.

5           “(B) DISTRIBUTION FOR FISCAL YEAR  
6           2024.—

7                   “(i) IN GENERAL.—For fiscal year  
8                   2024, 500 of the positions described in  
9                   subparagraph (A) may only be distributed  
10                  to hospitals that have established (as of  
11                  the date of the enactment of this para-  
12                  graph) approved programs in addiction  
13                  medicine, addiction psychiatry, or pain  
14                  medicine, as determined by the Secretary.

15                  “(ii) CONSIDERATIONS IN DISTRIBUTION.—The Secretary shall distribute addi-  
16                  tional residency positions under this sub-  
17                  paragraph based on the demonstrated like-  
18                  lihood (as determined by the Secretary) of  
19                  the hospital filling such positions.

20                  “(iii) REQUIREMENTS.—A hospital  
21                  that receives an increase in the otherwise  
22                  applicable resident limit under this sub-  
23                  paragraph shall ensure, during the 5-year  
24                  period beginning after the date of such in-  
25

1           crease, that the hospital uses the positions  
2           made available under this subparagraph  
3           for a program described in clause (i) or a  
4           program that is a prerequisite (as deter-  
5           mined by the Secretary) for such a pro-  
6           gram so described, such as internal medi-  
7           cine. The Secretary may determine wheth-  
8           er a hospital has met the requirements  
9           under this clause during such 5-year pe-  
10          riod in such manner and at such time as  
11          the Secretary determines appropriate, in-  
12          cluding at the end of such 5-year period.

13                   “(iv) REDISTRIBUTION OF POSITIONS  
14                   IF HOSPITAL NO LONGER MEETS CERTAIN  
15                   REQUIREMENTS.—In the case in which the  
16                   Secretary determines that a hospital de-  
17                   scribed in clause (iii) does not meet the re-  
18                   quirements of such clause, the Secretary  
19                   shall—

20                                   “(I) reduce the otherwise applica-  
21                                   ble resident limit of the hospital by  
22                                   the amount by which such limit was  
23                                   increased under this subparagraph;  
24                                   and

1                   “(II) provide for the distribution  
2                   of positions attributable to such re-  
3                   duction in accordance with the re-  
4                   quirements of this paragraph.

5                   “(C) DISTRIBUTION FOR FISCAL YEARS  
6                   2025 THROUGH 2028.—

7                   “(i) IN GENERAL.—For the period of  
8                   fiscal years 2025 through 2028, 500 of the  
9                   positions available for distribution under  
10                  subparagraph (A) shall be distributed to  
11                  hospitals which demonstrate to the Sec-  
12                  retary that the hospital has established or  
13                  will establish an approved residency train-  
14                  ing program in addiction medicine, addic-  
15                  tion psychiatry, or pain medicine.

16                  “(ii) CONSIDERATIONS IN DISTRIBUTION.—The Secretary shall distribute addi-  
17                  tional residency positions under this sub-  
18                  paragraph based on the demonstrated like-  
19                  lihood, as determined by the Secretary, of  
20                  the hospital filling such positions within  
21                  the first 4 training years (as specified by  
22                  the Secretary) after the increase would be  
23                  effective.  
24

1           “(iii) REQUIREMENTS.—A hospital  
2           that receives an increase in the otherwise  
3           applicable resident limit under this sub-  
4           paragraph shall ensure, during the 5-year  
5           period beginning after the date of such in-  
6           crease, that the hospital uses the positions  
7           made available under this subparagraph  
8           for a program described in clause (i) or a  
9           program that is a prerequisite (as deter-  
10          mined by the Secretary) for such a pro-  
11          gram so described, such as internal medi-  
12          cine. The Secretary may determine wheth-  
13          er a hospital has met the requirements  
14          under this clause during such 5-year pe-  
15          riod in such manner and at such time as  
16          the Secretary determines appropriate, in-  
17          cluding at the end of such 5-year period.

18          “(iv) REDISTRIBUTION OF POSITIONS  
19          IF HOSPITAL NO LONGER MEETS CERTAIN  
20          REQUIREMENTS.—In the case where the  
21          Secretary determines that a hospital de-  
22          scribed in clause (iii) does not meet the re-  
23          quirements of such clause, the Secretary  
24          shall—

1                   “(I) reduce the otherwise applica-  
2                   ble resident limit of the hospital by  
3                   the amount by which such limit was  
4                   increased under this subparagraph;  
5                   and

6                   “(II) provide for the distribution  
7                   of positions attributable to such re-  
8                   duction in accordance with the re-  
9                   quirements of this paragraph.

10                   “(D) DISTRIBUTION OF REMAINING POSI-  
11                   TIONS.—If the aggregate number of positions  
12                   distributed under subparagraphs (B) and (C)  
13                   during the period of fiscal years 2024 through  
14                   2028 is less than 500, the Secretary shall dis-  
15                   tribute the remaining residency positions in suc-  
16                   ceeding fiscal years according to criteria con-  
17                   sistent with this paragraph until such time as  
18                   the aggregate amount of positions distributed  
19                   under this paragraph is equal to 500.

20                   “(E) LIMITATION.—An individual hospital  
21                   may not receive more than 25 full-time equiva-  
22                   lent residency positions under this paragraph.

23                   “(F) NOTIFICATION.—The Secretary shall  
24                   notify hospitals of the number of positions dis-  
25                   tributed to the hospital under this paragraph as

1 a result of an increase in the otherwise applica-  
2 ble resident limit by January 1 of the fiscal  
3 year of the increase. Such increase shall be ef-  
4 fective for portions of cost reporting periods be-  
5 ginning on or after July 1 of that fiscal year.

6 “(G) APPLICATION OF PER RESIDENT  
7 AMOUNTS FOR PRIMARY CARE AND NONPRI-  
8 MARY CARE.—With respect to additional resi-  
9 dency positions in a hospital attributable to the  
10 increase provided under this paragraph, the ap-  
11 proved FTE per resident amounts are deemed  
12 to be equal to the hospital per resident amounts  
13 for primary care and nonprimary care com-  
14 puted under paragraph (2)(D) for that hospital.

15 “(H) PERMITTING FACILITIES TO APPLY  
16 AGGREGATION RULES.—The Secretary shall  
17 permit hospitals receiving additional residency  
18 positions attributable to the increase provided  
19 under this paragraph to, beginning in the fifth  
20 year after the effective date of such increase,  
21 apply such positions to the limitation amount  
22 under paragraph (4)(F) that may be aggre-  
23 gated pursuant to paragraph (4)(H) among  
24 members of the same affiliated group.

1           “(I) CLARIFICATION.—Chapter 35 of title  
2           44, United States Code, shall not apply to im-  
3           plementation of this paragraph.

4           “(J) DEFINITIONS.—In this paragraph:

5                   “(i) OTHERWISE APPLICABLE RESI-  
6                   DENT LIMIT.—The term ‘otherwise appli-  
7                   cable resident limit’ means, with respect to  
8                   a hospital, the limit otherwise applicable  
9                   under paragraph (4)(F)(i) on the resident  
10                  level for the hospital determined without  
11                  regard to this paragraph but taking into  
12                  account paragraphs (7)(A), (7)(B), (8)(A),  
13                  (8)(B), and (9)(A).

14                   “(ii) RESIDENT LEVEL.—The term  
15                   ‘resident level’ has the meaning given such  
16                   term in paragraph (7)(C)(i).”.

17           (b) IME.—

18                   (1) IN GENERAL.—Section 1886(d)(5)(B)(v) of  
19                   the Social Security Act (42 U.S.C.  
20                   1395ww(d)(5)(B)(v)), in the third sentence, is  
21                   amended by striking “and (h)(9)” and inserting  
22                   “(h)(9), and (h)(10)”.

23                   (2) CONFORMING PROVISION.—Section  
24                   1886(d)(5)(B) of the Social Security Act (42 U.S.C.

1 1395ww(d)(5)(B)) is amended by adding after  
2 clause (xii) the following new clause:

3 “(xiii) For discharges occurring on or after  
4 July 1, 2024, insofar as an additional payment  
5 amount under this subparagraph is attributable to  
6 resident positions distributed to a hospital under  
7 subsection (h)(10), the indirect teaching adjustment  
8 factor shall be computed in the same manner as pro-  
9 vided under clause (ii) with respect to such resident  
10 positions.”.

○